Modern-Day Factors Affecting the Management of the Chequamegon-Nicolet National Forest

April 12, 2011

Paul Strong, Forest Supervisor



History of the Chequamegon-Nicolet National Forest



Lands acquired after extensive logging or failed farming



Cutover lands were left without future management direction.



circa 1930

Early Reforestation Efforts – Pine



circa 1930

Early Management Focused on the Best Science and Public Values at the Time



Current Landscape of the CNNF





National Forest Management Act of 1976 – Leading to Comprehensive Forest Plans in the 1980's

Shift from primarily forestry principles affecting national forests to a mix of values desired by the American public – timber products, access, fish and wildlife habitat, clean water, variety of recreational settings and experience, scenic values.

No one value trumped all of the others – national forests to be managed for optimal mix of "net public benefits."

First generation of Forest Plans very contentious – appeals and lawsuits. Continues to be process by which the public debates "what national forests are for and how they are to be managed."

Two Forest Plans for CNNF
 Original in 1986
 Revision and combination in 2004



Chequamegon-Nicolet National Forests

2004 Land and Resource Management Plan



Major Needs for Change Based on:

1990 - Forest Service Chief's direction to Wisconsin Forests - establish a committee of scientific experts to address biological diversity and socioeconomic issues (driven by appeals of 1986 Plans).

Public comments during implementation of 1986 Plans

Monitoring and evaluation data collected for 10+ Years

Major Issues

 New Science Associated with Sustainable Forests
 Access and Recreation TimberProduction

 ATV Use Disparity Between Chequamegon and Nicolet



United States Department of Agriculture

Forest Service

Chequamegon-Nicolet National Forests

R9-CN-FEIS-ROD

April 2004



Chequamegon-Nicolet National Forests

Record of Decision

Final Environmental Impact Statement

To accompany the 2004 Land and Resource Management Plan

ROD provides decisions and rationale by Regional Forester and is the basis for current and ongoing management of the CNNF.

Record of Decision - 2004

"My decision strikes a balance among competing interests, opinions and beliefs expressed by local governments and businesses, as well as local, regional, and national interest groups, scientists, and the general public."

Record of Decision and Forest Plan guide the day-to-day operations and project-level decisions on the CNNF.



Project-Level Planning and Decisions

 Specific actions occur after "project-level" analysis and decisions – "Twin Ghost", "Red Pine", "Northwest Sands", etc.

Process driven by National Environmental Policy Act – NEPA – of 1970 signed by President Nixon.

Plan activities and desired conditions over a 5-10 year period based on Forest Plan guidance.



Project-Level Planning Trends

Contentiousness of Forest Plan decisions spills over into project-level planning

Appeals and litigation of project-level decisions has led to complex and time-consuming analyses

Forest Service has prevailed in most cases, but has come at a cost of time and effort.

Other Selected Laws and Regulations Endangered Species Act National Historic Preservation Act Clean Water Act Clean Air Act Wilderness Act Healthy Forests Restoration Act

- Roadless Rule
- Travel Management Rule

Other Initiatives and Activities Affecting Management of CNNF
Cohesive Wildfire Management Strategy
Sustainable Recreation Framework
Invasive Species Concerns – Gypsy Moth, Emerald Ash Borer, etc.

Federal/Local Budget Trends

Federal appropriations drive CNNF ability to plan and implement programs.

CNNF budget affected by overall budget for Forest Service and choices made on national priorities of Forest Service.

CNNF part of Eastern Region with 15 national forests.

In any year, hope to get reasonable share of regional allocation. Allocation to CNNF affects amount of "business" we can do.



National Forest Relevance in Ashland and Bayfield Counties

Variety of timber products sold annually
Lots of roads open for motor vehicles; others for walking, hunting, etc.
Motorized and non-motorized recreational trails
Moquah Barrens – a globally significant landscape feature with local values
Campgrounds and other infrastructure assets that support local business ventures

Final Thoughts

National Forests continue to attempt to balance local and national interests.

National forest management driven by national laws, regulations, and budgets.

Local managers engage local public and governments to understand local desires and values.

In an ever increasingly complicated world with pluralistic views, expect national forests to be the place where some value conflicts are played out.



